

Report of the Strategic Director Place to the meeting of Corporate Overview and Scrutiny Committee to be held on 20th December 2017

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Subject:

Bradford District Safer and Stronger Communities Strategic Plan 2017-20

Summary statement:

The Community Safety Partnership (Safer and Stronger Communities Partnership) has a statutory duty to produce a three-year plan to increase community safety. The plan is informed by the safer strategic intelligence assessment and is refreshed annually. Bradford District's plan also encompasses priorities that support community cohesion and integration.

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1. SUMMARY

The Community Safety Partnership (Safer and Stronger Communities Partnership) has a statutory duty to produce a three-year plan to increase community safety. The plan is informed by the safer strategic intelligence assessment and is refreshed annually. Bradford District's plan also encompasses priorities that support community cohesion and integration.

1 BACKGROUND

1.1 Following a review of district partnership arrangements in September 2015, the Safer and Stronger Communities Partnership was formed. This plan also reflects current Safer & Stronger Communities priorities.

1.2 The Community Safety Partnership (Safer and Stronger Communities Partnership) has a statutory duty to produce a three-year plan setting out its priorities aimed at increasing community safety. The plan is informed by the:

Safer strategic intelligence assessment.

West Yorkshire Police and Crime Commissioner's Community Safety Plan.

Workshops undertaken with the partnership's members.

West Yorkshire Police Commissioner's community cohesion workshop.

Recommendations from the 2016 Louise Casey Review into opportunity and Integration.

1.3 Bradford District Safer and Stronger Communities Partnership include the District Community Safety Partnership which is a statutory delivery partnership. The partnership as a whole also supports the Bradford District Partnership to improve the district.

1.4 A requirement of the Crime and Disorder Act 1998 is that each Community Safety Partnership (CSP) conducts an annual strategic assessment. The purpose of the Strategic assessment is to inform the CSP Board's strategic priorities and ensure these are reflected in its rolling, three-year Community Safety Plan that is reviewed and refreshed on an annual basis.

1.5 The Safer and Stronger Communities Partnership Strategic Plan also reflects priorities to support community cohesion and integration and has drawn from recommendations from the 2016 Louise Casey Review into opportunity and integration and also the recommendations made following the West Yorkshire Policy and Crime Commissioner's community cohesion workshop and its own partnership workshop to consider that considered this issue in relation to community safety.

1.6 The Casey Review 2016 found that that resilience, integration and shared common values and behaviours – such as respect for the rule of law, democracy, equality and tolerance – are inhibitors of division, hate and extremism. They can make us stronger, more equal, more united and able to stand together as one nation.

1.7 Whilst the previous year's strategic plan moved towards reflecting cohesion and integration issues, this latest plan, in line with national and local thinking and policy,

has placed greater focus on this.

1.8 A Partnership workshop considered crime data along with community perceptions of crime and community cohesion to determine the priorities within the revised strategic plan and underpinning action plan key objectives. These are:

1. Safeguarding the most vulnerable people – action to support this priority will be concerned with:

- a) Domestic and sexual violence
- b) Human trafficking and modern day slavery
- c) Child sexual exploitation
- d) Missing persons (adults)
- e) Cyber crime and scams
- f) Specific communities of interest
- g) Preventing radicalisation and extremism

Key Measures:

- Domestic incidents have increased by 14% over the last year (to 30 Sept 17).
- The Domestic incident victim repeat rate has increased by 9.5% over the last year (to 43.3 for the 12 months to 30 September 2017).

1.1 Action plan key objectives to support this priority:

- Implementing plans to reduce sexual abuse at Great Horton Road, working with Bradford College and Bradford University.
- Completing the external review of MARAC and DRAM and develop a response to any recommendations for improvement.
- Acquiring White Ribbon status for Bradford
- Reviewing and updating Prevent Action Plans
- Responding to CSE
- Raising Awareness of Human Trafficking and response
- Cyber Crime

2. Reducing crime, anti-social behaviour and re-offending - action to support this priority will be concerned with:

- a) Serious acquisitive crime
- b) Organised crime and gangs
- c) Drugs and alcohol
- d) Victims and anti-social behaviour
- e) Support to victims and witnesses

Key Measures:

- Residential burglary in Bradford has increased by 8% (comparing Apr-Nov 17 with the same period the previous year)
- Total Police recorded ASB Incidents have fallen by 2.3% comparing the 12 months to 30 Sept with the previous year

2.1 Action plan key objectives to support this priority:

- Tackling burglary and vehicle crime
- Operation Steerside (aimed at combating the increase of anti-social and careless driving across the district).
- Developing a partnership response to organised crime gangs, including communities.
- Co-location of Council and Police analyst and Stronger teams
- Review of Public Space Protection Order and current Designated Public Place Orders (DPPOs)
- Contributing to review of Restorative Justice approach at a West Yorkshire level.
- New approach to litter enforcement and reductions in littering.
- Review environmental enforcement strategy
- Tackling ASB at a neighbourhood level and especially in relation to driving.
- Review and launch new Hate Crime strategy
- Deliver planned response to Islamophobia survey

3. Building stronger communities - action to support this priority will be concerned with:

- a) Community relations
- b) Active communities
- c) Equalities
- d) Cultural facilities and purpose.

Key Measures:

- Between July and September 2017 there were 3607 volunteers supported online and 141 in person. This has increased from the previous year when it was 960 online and 105 in person.
- There have been 256 activities and events posted so far to the PeopleCan Website.

3.1 Action plan key objectives to support this priority:

- Extending our 'reach' on cohesion and integration working with new and established communities
- Implementing the Controlling Migration Fund projects
- Establish a network of local authorities to share and learn from best practice elsewhere.
- Developing and delivering a strategic planned response to government led and local cohesion and integration issues.
- Provide voice and influence to those that are not connected to mainstream networks or who face 'barriers' to engagement.
- Work with partners to encourage and support volunteering opportunities across the district
- Further develop and promote the People Can campaign with the aim of increasing active citizenship and social action

1.9 Priorities within the plan are supported by a set of performance indicators. Performance is reported on a quarterly basis at Partnership Board meetings.

1.10 Implementation of the plan is underpinned with action plans that set out how each element within each priority will be delivered. These plans are implemented by delivery groups whose remit includes measuring performance in relation to interventions applied and adjusting interventions as necessary to meet the expected outcomes. The delivery groups report progress on implementation of these action plans to the Board Partnership on a regular basis.

2. OTHER CONSIDERATIONS

2.1 The Partnership continues to consider the affects of the result of the EU Referendum and negotiations about the UK leaving the EU on community relations, how it works and its priorities for action.

2.2 The partnership will use its strategic plan to seek opportunities to work collaboratively and secure resources to support implementation of this plan.

2.3 A separate review of the Public Spaces Protection Order covering Bradford City Centre and surrounding areas is currently underway and a the report with recommendations will be presented at Regulatory and Appeals Committee in early 2018.

3. FINANCIAL & RESOURCE APPRAISAL

3.1 Externally provided funding from the West Yorkshire Police and Crime Commissioner is used to commission services and activities to address the Partnership's priorities within the terms and criteria applicable to that funding. The annual grants for 2017/18 £256,343, currently there is no indication what the allocation will be for 2018/19. This

does not have a direct affect on the Council's mainstream funding.

3.2 Bradford Council allocates a Safer Communities budget 2017/18 of £426,650. This is made up of staffing costs for a Safer Communities Delivery Co-ordinator, Finance and Monitoring Officer (0.5) and Admin Support (0.5). The ASB Team with 3 ASB Council Officer and admin support. Domestic Abuse and Sexual Violence Team, which includes Domestic Abuse Manager and 3 (p/t) Domestic Abuse and Sexual Violence Development Officers and an support. The Office of the Chief Executive has allocated an Analyst who supports the outcome theme of Safe, Clean and Active. External funding from the OPCC funds 6 x Safer & Stronger Officers of £202,800 until March 2019.

3.3 Bradford Council allocates a Stronger Communities budget 2017/18 of £91,684. This is made up of staffing costs for a Stronger Communities Delivery Co-ordinator, Finance and Monitoring Officer (0.5) and Admin Support (0.5).

3.4 Local organisations meeting the fund criteria are also able to apply for small grants of up to £5,000 directly from the Police and Crime Commissioner. Grants are awarded three times per year. The Bradford Partnership has a place on the Grant Advisory Group that supports the Police and Crime Commissioner in making awards. Part of this role to is to assess each of the grant application submitted. In relation to grant applications submitted for projects that will operate in Bradford District, the local representative is mindful of how the submissions support delivery of the priorities within the strategic plan.

3.5 Use of grant funds from other bodies, such as the Controlling Migration Fund, will have an impact on delivery of priorities within this area the total amount is £1,388,000.

3.6 Council funding is used to support some aspects of voluntary and community sector activity.

4. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 The Safer and Stronger Partnership Board reports through the District Partnership governance arrangements.

5.2 Risks likely to cause community tensions are monitored and mitigating actions put in place through the Safer and Stronger Communities Partnership structure.

5. LEGAL APPRAISAL

6.1 Aspects of the Safer and Stronger Communities Partnership Board's work are governed by the Crime and Disorder Act 1998 and associated guidance. It also works closely with equality legislation and the Council's Equality and Diversity Strategy.

6. OTHER IMPLICATIONS

6.1 EQUALITY & DIVERSITY

Equality and diversity is supported by and reflected in the work of the Partnership

6.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications apparent

6.3 GREENHOUSE GAS EMISSIONS IMPACTS

There are no greenhouse gas emission impacts apparent.

6.4 COMMUNITY SAFETY IMPLICATIONS

Implementation of the Safer and Stronger Communities Plan is expected to positively impact community safety across the district

6.5 HUMAN RIGHTS ACT

There are no Human Rights Act implications apparent.

6.6 TRADE UNION

There are no trade union implications apparent

6.7 WARD IMPLICATIONS

The delivery of the Safer and Stronger Communities Plan has implications for all wards in the Bradford District.

7. NOT FOR PUBLICATION DOCUMENTS

None.

8. OPTIONS

The Committee can approve the recommendations or amend them and or make further recommendations

9. RECOMMENDATIONS

9.1 Considers the Safer and Stronger Communities Plan 2017-20 as set out in Appendix A of this report.

9.2 Provides its comments on the Safer and Stronger Communities Plan 2017-20 as set out in Appendix A of this report.

10. APPENDICES

Appendix A - Safer and Stronger Communities Plan 2017-20

11. BACKGROUND DOCUMENTS

Strategic Intelligence Assessment 2016

West Yorkshire Police and Crime Commissioners Community Safety Plan 2016-2021

West Yorkshire Police Commissioner's community cohesion workshop report

Recommendations from the 2016 Louise Casey Review into opportunity and Integration.

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Foreword –

Councillor Abdul Jabar - *Portfolio Holder and Partnership Chair*



My first year as Chair of this Partnership has been marked by a number of concerning events - the cold-blooded murder of Jo Cox MP in the street of the nearby town of Birstall, the terrorist events in London targeted at, killing and injuring innocent members of the public, the bombing of a pop concert in Manchester that killed and injured members of the public including our young people. That means now, more than ever, we must ensure that our communities, and the individuals within them, mutually respect one another, are given opportunities and encouraged to associate together and have equal opportunities to achieve in all areas of their lives and in our civic society.

Over the past year, too many times we have had to come together to show our respect and condolences for those affected by terrorist attacks either here in West Yorkshire, the UK or abroad. We have seen people from all communities, all walks of life, young and old, men and women, LGBT and others standing shoulder to shoulder in City Park, at Bradford Cathedral, and in Central Mosque to respect those killed and send a message of support to those injured and all the families affected and to say to the attackers that we will not be divided, they will not win.

Our Partnership continues to play a crucial role in ensuring our communities remain united and respect each other, those in danger of becoming terrorists are safeguarded from taking that route and those who perpetrate terrorist acts are apprehended and dealt with swiftly. The need for 'safer' and 'stronger' to work as one has never been so evident.

The Partnership has taken note of the Louise Casey Review recommendations. Our response to address them has been incorporated throughout our plan.

Regardless of external events impacting our communities, we also need to work locally to reduce crimes against the most vulnerable – such as child sexual exploitation, sexual violence, domestic burglary, human trafficking etc. Despite austerity, resources and funding will continue to be sought to ensure the best outcomes for all of our people. We will also investigate and use new approaches to achieve our aims.

We continue to believe it is more important than ever to ensure that the voices of our different communities can be heard and that people have opportunities to influence decisions affecting them and their communities.

The reviewed plan signals our shift to providing approaches that integrate safer and stronger solutions to address identified and emerging issues that threaten our way of life.

Our priorities in 2017-20 are:

- Safeguarding the most vulnerable people
- Reducing crime, anti-social behaviour and re-offending
- Building stronger communities

The Partnership believes that strong communities are safer communities. Our continuing remit is to strengthen communities as well as to address crime. Together we will make

Bradford District a better place for all of us.

Cllr Abdul Jabar

Chair, Bradford District Safer and Stronger Communities Partnership Board.

1. Framework and role

Our District Plan 2016-20 sets out the aspirations for our people and place. It describes all partners' commitments to ensuring our people have opportunities that will support them to have the best lives they can whilst living in decent homes and in safe, clean and active communities.

This three year plan supports the priorities within the West Yorkshire Police and Crime Plan 2016-2021 at a local level and is reviewed on an annual basis. Evidence is taken into account at each review with priorities being identified through various mechanisms such as the: the strategic intelligence assessment of crime alongside data from the partnership's delivery groups.

This Partnership is also the statutory Community Safety Partnership (CSP) and discharges all duties and requirements under Section 6 of the Crime and Disorder Act 1998.

1.1 The partnership's role

The commitment to delivering safe and active communities is core to the role of the Safer and Stronger Communities Partnership. The safety of our people and place is as much about dealing with and reducing crime as it is about ensuring all our people have the opportunity to develop their understanding, and respect for each other and to get along together. Having opportunities to take part in wider community activities, cross-community events and to take on civic roles supports community cohesion across the whole of our district. Like safety, community cohesion and integration is dependent on people feeling that they are being treated fairly, their concerns about crime and safety being taken seriously and dealt with on an equal basis regardless of where they live, the community they belong or any protected characteristic.

To support the Partnership in delivering on its priorities, a number of delivery groups have been formed that report directly into the Partnership Board. Each delivery group is tasked with developing a robust and time specific action plan that describes measures that will enable the Partnership to deliver on its priorities. Delivery groups report on their progress against the priorities on a quarterly basis.

1.2 Continuing austerity

As budgets continue to reduce, more pressure is being felt in the public, voluntary and community sector - not only because of more calls on their services but also in those organisations being able to fund provision. Perceptions of people sleeping rough across the district and particularly in Bradford City centre have increased as have perceptions of an increase in begging. The Police and Partnership, through deployment of Partnership Project Officers have instigated approaches to support people off the streets through sign posting to appropriate services. Existing pressure on support services means that they are often running at capacity or near capacity. The partnership will continue to develop, consider and seek funding support to provide appropriate responses.

2. Our District and its people

Bradford district is home to 531,000 people and, with 125, 000 people aged under 16, has the fastest growing young population seen anywhere in the UK outside of London. It is home to a diverse range of communities - with people from some distinct ethnic minority communities often living in high concentrations in specific neighbourhoods, whilst others

have dispersed across the district's many settlements.

The District comprises a number of distinct towns, settlements and neighbourhoods that residents identify as being 'home'. Keighley, to the north west of Bradford City, is a large town in its own right with a significant BME population. Shipley, Bingley, Queensbury and Ilkley are also distinct towns but have lower concentrations of people from BME communities than seen in Bradford City and Keighley. The district has a number of large estates such as Holmewood, Thorpe Edge and Bracken Bank etc. that are home to high concentrations of white British communities, many of who are living on lower income levels.

2.1 Young people

Bradford has the fastest growing young population outside of London. The Casey Review report noted that school populations are often more segregated than residential populations. Demos research in 2013 found that half of Bradford BME pupils attended schools where the majority of pupils were from an ethnic minority. This can mean that young people rarely interact with people from backgrounds different to their own. Casey reported that research showed this can lead to reduced opportunities in: employment, social interactions with other communities and to lower identification with Britain and reduced levels of trust between groups.

2.2 Newcomers

Up to 6,000 new long-term immigrants arrived in Bradford in 2015. Many newcomers are less aware of 'cultural and behavioural norms' in Bradford, such as waste collection arrangements, GP practice registration etc. A number are unable to use English language to access services or other support.

2.3 First generation in every generation

The district continues to experience significant levels of transnational marriage, resulting in the 'new generation' in every generation concept. Many newcomers through marriage have low levels of spoken English and written English making it harder for them to take part in wider community life, know what their own civil responsibilities are and also what services are available to support them.

2.4 Unemployment, income and poverty

Within the District just under 143,500 people (27% of the district's population) also live in some of England's 10% most deprived areas. Here residents are more likely to experience multiple deprivations such as in terms of poorer health, lower educational attainment, lower income and reduced employment prospects, poverty and debt when compared to more neighbourhoods across the district, region and UK.

Higher unemployment rates, coupled with the availability of low skilled, low paid and often part time work mean that many working people struggle to adequately provide for their families. Low educational attainment compared to national targets and other local authority areas, makes it hard for many ordinary people to secure well-paid and sustainable employment.

2.5 Hidden economy

A higher proportion of people in Bradford are in receipt of benefits compared to regional and national averages. Some of these people work in the hidden economy. Work has now started to help us understand this issue and its impact - the numbers of people involved, what work they undertake and the cost and value to the local economy. Among other

drivers, benefit sanctions and benefit caps may entice people into operating within this economy, putting themselves and others at risk of, and on occasion becoming a gateway to criminal activity.

Bradford is a great place to live, learn, work and play for many. Work is underway for this to become a reality for all of our people.

2.6 Equality and inclusion

Equal access to opportunities continues to be of concern. The Casey report also noted people from Black, Pakistani and Bangladeshi ethnic groups are three times more likely than White British people to be unemployed. Whilst the White British Community as a whole fares well against other ethnicities in terms of educational attainment, employment etc. sections of the White British Working Class have not - with many unemployed or employed in low income jobs, with educational attainment below the national average etc. Casey reports that this has led to disaffection and isolation from the rest of society.

Casey noted that in terms of gender, women from all backgrounds but especially BME women continue to face many forms of inequality, including vulnerability to forms of domestic abuse, forced marriage and 'honour' based crimes. The partnership is working with others to determine the scale of the specific harms faced by women from distinct communities and action that could redress these issues. The vulnerability of some women is exasperated further when coupled with an inability to speak or read English.

3. Tackling anti-social behaviour

3.1 Integrated activities and events

Although there was an overall reduction in anti-social behaviour incidents in 2016-17, it continues to be a high level of concern in Bradford. Individuals in communities living in segregation from other communities, and particularly young people living and being educated separately from those different to themselves, were less likely to have an understanding of or respect for the needs and norms of other people and other communities. Over previous years, the partnership has supported activities that provide opportunities for young people from different backgrounds to participate in joint events - such as through the Police Holiday Camps. Data shows a reduction in anti-social behaviour when the Holiday Camps are operating.

3.2 Combating anti-social driving

Bradford has seen an increase of anti-social and careless or dangerous driving across the district. The Police response, 'Operation Steerside' has had a significant impact and aims to reduce the 4 'big killers' speeding, lack of seat belts, driving under the influence and mobile phone use. Using data to determine where to target action in specific neighbourhoods, they have also worked with local community groups to raise awareness of specific identified driving issues. The initiative has been, and continues to be hugely successful. Since it started in February 2016, Police have apprehended just over 8,780 drivers. Of those drivers: 3,266 were speeding, 2,990 were not wearing a seatbelt, 766 were using a mobile phone at the wheel, 693 did not have insurance to drive and 18 drivers were over the prescribed limit for alcohol. A further 1,050 drivers were stopped for other road-related offences. A total of 754 vehicles have also been seized.

3.3 Tackling fly tipping

A change in legislation has meant that since October 2016, the Council has been able to issue fixed penalty notices (FPNs) to people caught fly-tipping small amounts of waste. Twenty three FPNs have issued up to May 2017. Larger fly-tipping incidents continue to be dealt with through established mechanisms, with a 'zero tolerance' approach being taken to enforcement.

3.4 New from 2017

The introduction of the Public Spaces Protection Order for Bradford City Centre and surrounding area will be reviewed in October 2017. The expectation is that enforcement of the order will significantly reduce nuisance caused by people drinking alcohol or taking new psychoactive substances in the area covered. The Order has been much welcomed by local businesses who believed that anti-social behaviour close to their premises was damaging to their livelihoods.

Supplementing work in Bradford City Centre and surrounding areas as described in the Public Spaces Protection Order, an outside contractor will be issuing Fixed Penalty Notices for littering on the Council's behalf in the City and town centres from June 2017. This is aimed at helping to ensure our City and town centres are clean and safe places for residents, businesses and visitors and to educate and encourage people to discharge their own personal responsibility.

4. Emerging issues

4.1 Gangs and firearms

The 2016 Strategic Intelligence Assessment described a marked increase in the number of firearms discharges in the district, 24 from April 2016 to February 2017 compared to a total of seven in the whole of the previous year. Police intelligence suggests that this increase is in part the result of rival gangs fighting for territory following the successful arrests, removal or disruption of members of criminal gangs.

The Partnership will consider the impact of criminal gangs' activities in terms of: enticing others to commit criminal acts and join gangs, the impact on community cohesion where the gangs are operating, the impacts on individuals and how this impacts individuals and communities ability to fully integrate with wider community activity and life.

4.2 Human trafficking

The Partnership started to consider the issue of the scale and impact of human trafficking and modern day slavery within the district. Whilst work is on-going to develop our understanding, training has been provided to professionals to enable them to recognise the signs. A special telephone line has also been set up for professionals to report their concerns. An early adopter, Bradford Council has issued its first annual statement on measures it takes to alleviate Modern Day Slavery.

4.3 Mental health

Dealing with people with mental health issues continued to be a significant draw on Police resources during 2016-17. Raising awareness of the Crisis Care Concordant and encouraging all partners to follow the concordant could significantly impact this issue. This is an area that the co-located analysts may be able to work on together to provide evidence for additional actions from the partnership.

5. Local impacts from external threats

Some of the threat to Bradford District is from outside the area. The district has previously experienced demonstrations by far right groups, but has shown resilience and responded across communities with a mature and dignified calmness in its opposition. Nevertheless, media reporting of such events continues to place a 'spotlight' on Bradford and has reputational impact on the district.

World events also play a part in how residents see themselves and each other. The banning of the 'burkini' in France brought to the fore further debate about acceptable 'dress'. Events in Syria and the fear and impact locally of terrorist acts here in Britain also act to 'polarise' views within and about communities, make people suspicious of others, less likely to associate casually and generally undermines integration and the impact of activities to promote cohesion.

The EU Referendum - both the run up to it and the majority vote to leave - divided communities from each other, across the country and locally. The ongoing negotiations over the next two years is likely to exacerbate these divisions.

5.1 Hate crime

During the last twelve months there was an increase in hate crime against individuals from our BME communities coupled with an increase in fear of racist attack expressed by some members of our BME communities. Reported incidents of hate crime increased across the district last year, with more race hate incidents reported than other hate crimes (80%). Whilst an increase in hate crime reporting was anticipated due to additional work in this area, in view of the post EU Referendum spike in reports and the start of the Brexit negotiations, the partnership will continue to closely monitor this area and take additional action as required. However it should be noted that this spike experienced in Bradford (12%) was lower than that experienced elsewhere in West Yorkshire and nationally reaching as high as 39% in some areas.

In 2016 Bradford Hate Crime Alliance (BHCA) carried out a survey to determine perceptions of Islamophobia across the district. Key findings from this survey were: the perception of survey participants, and especially Muslim participants, that Islamophobia and anti-Muslim sentiment exists in Bradford and is on the increase; Muslim participants had a lack of confidence in national and local government and the media, non-Muslim participants who identified as living in non-ethnically diverse communities and who did not interact with people from other ethnicities displayed a lack of understanding of faith groups and showed a lack of respect and tolerance for Muslims.

Recommendations from the survey report, some of which will be reflected in the Bradford Hate Crime Strategy, included: the need for an holistic, multi-agency approach to tackle the issues; increase interaction between communities, celebrating Islam, providing awareness and training sessions for professionals to help them deal with hate crime, to consider racism, inequality and hatred directed at non-Muslims and how this impacts lives.

BHCA continue to work on five Hate Crime strands that include: Race, Faith, Transgender, Sexual Orientation and Disability. Discussions are on-going to determine how the survey recommendations will be reflected in this work.

6. Cohesion and integration

West Yorkshire's Police and Crime Commissioner has recognised that more attention

needs to be focussed on activities that support community cohesion if our people are to live more safely in their homes and neighbourhoods and be free to go about their daily business without fear of harm. Members and supporting officers from the Partnership recently participated in a workshop run by the Police and Crime Commissioner that considered what more could be done to support community cohesion across West Yorkshire.

The Partnership will ensure it supports the outcomes within the PCC's action Plan for Community Cohesion such as through activities that promote:

- Continued commitment to community cohesion
- Positive news about our diverse communities and events that support integration
- Work to help 'new' migrant communities settle into and form supportive networks within neighbourhoods and the wider community and take part in civic life - know their rights and responsibilities.

Currently there are 153 recorded languages spoken in our schools. Whilst just over half of our school population are from BME communities, the way in which some of our communities live in high concentrations in some streets, neighbourhoods and wards can make it difficult for them to meet people from other communities that would help to support the development of mutual understanding, respect and friendships.

Bradford also has a large Slovakian community with the number of pupils from the European Economic Area (EEA) including Roma in our schools increasing from 70 in 2004 to just under 5,000 in 2016. The Casey report (December 2016) noted that in one Northern town visited as part of the review, members of the long-standing Pakistani ethnic community were found who reported feeling unsettled by an increase in the Roma population.

The Casey report highlighted a number of areas of concern regarding social integration and cohesion between communities. Issues such as increasing incidents of hate crime, cultural practice that may limit the opportunities of women and children to participate in wider-community and cross-community activities, isolation especially among Muslim women, and the isolation of some indigenous communities are particularly pertinent to some of our communities and pose a challenge that needs to be addressed within the Plan.

A successful £1.4 million application to the government's Controlling Migration Fund is key to supporting delivery on a number of the Partnership's priorities. The fund provides an opportunity to offer people the opportunity to become more resilient in their own families and communities through the provision of English language classes, providing opportunities for communities to come together to develop mutual respect and understanding and also initiatives to reduce pressure on services that should result in a reduction in cross-community resentments.

7. Involving communities and individuals

Bradford continues to assess the needs of its communities with its communities - these are either communities of place, identity or protected characteristic - and to develop and facilitate or deploy support to address identified needs. A range of mechanisms are used to do this, through the development and implementation of Neighbourhood Plans through to Area Plans, specific community plans - such as for the Eastern European/Roma communities, through to an Armed Forces Community plan, and for people with disabilities

through to Older People. Community cohesion and safety are integral to all these plans. With reducing local budgets to support bespoke work, funding opportunities are sought from an array of external bodies.

Over the coming months the Partnership will further develop the People Can campaign with a view to providing more opportunities for people to become involved in community life and also contribute to the safety of the District. People Can promotes and provides opportunities for ordinary people to come together to support their communities - such as to clean up their own neighbourhood or help to clean up another, to hold a street party, to become friends of parks and open spaces, to develop and run cross-community events and activities, to volunteer in a variety of ways to support themselves, their neighbourhoods, communities and the district.

8. How we will work

Last year saw the creation of this partnership and a move towards an integrated plan that spanned both safer and stronger communities. This year the partnership aims to go further to ensure efforts to address safety consider cohesion and integration aspects and vice versa. Commissioning will be more joined up in order to support safer and stronger communities.

The partnership is working to fully integrate its approach to delivering community safety and cohesion. It recognises that other services, programmes and initiatives running within and across the District can also have a positive impact on safer and stronger issues. With this in mind, the Partnership will actively seek to work with others where a benefit to this area can be identified, for instance such as through the Families First programme.

Performance compared to West Yorkshire neighbours continues to be unsatisfactory across key crime areas. In order to better support the Partnership in understanding the data, the reasons behind it and to help identify and agree appropriate joint action the Police and Local Authority are co-locating aspects of their strategic support. The co-locations will enable analysts from both areas to work directly together in order to develop and provide more usable data and analysis. It will also support cross agency community engagement - with the Police and Council staff co-locating staff to support the development and deployment of joint proactive and reactive responses. In addition the Partnership has engaged a number of temporary project officers to help it develop and deploy responses required to positively affect crime and strengthen community cohesion across the district.

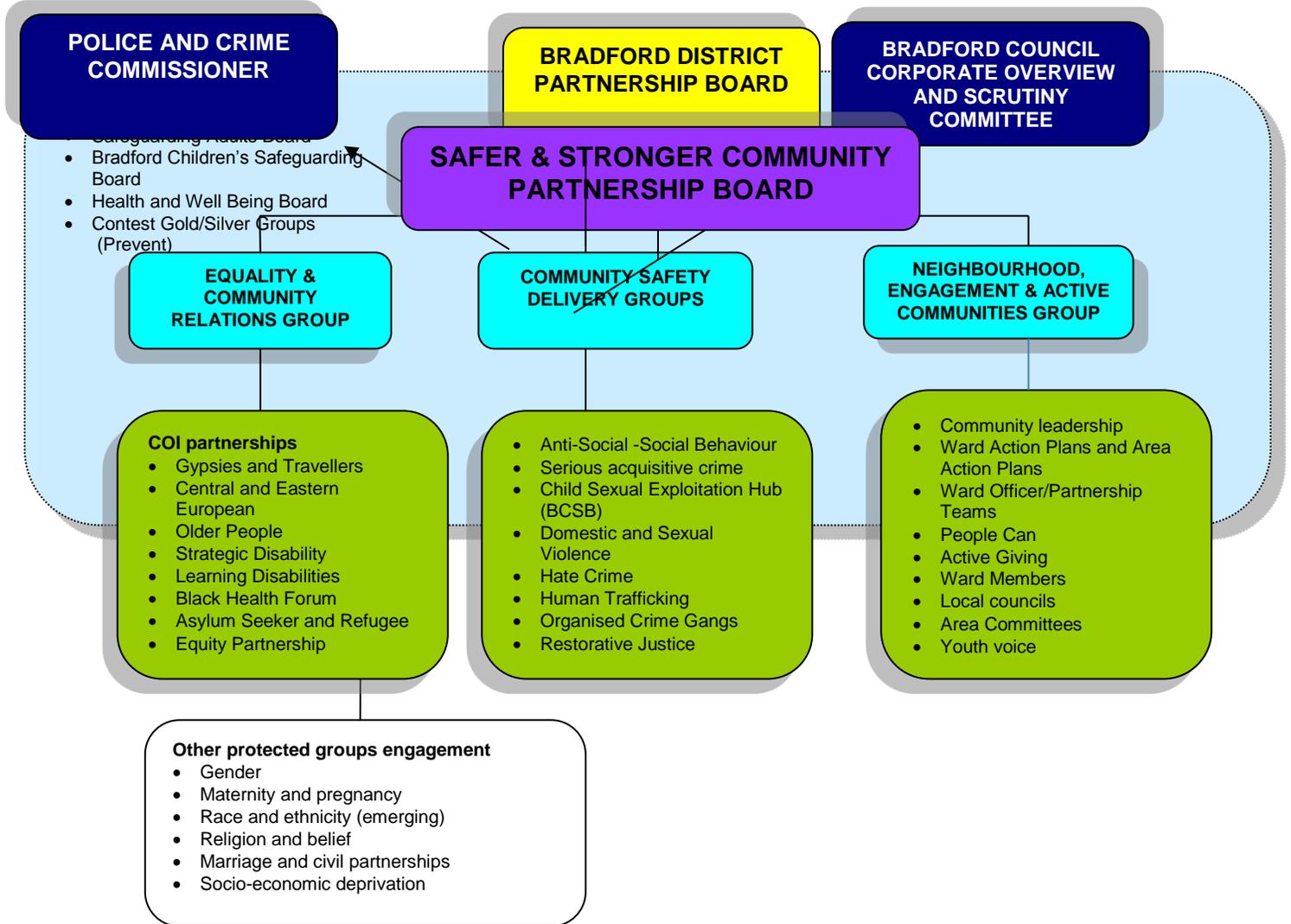
The Partnership continues to be the statutory Community Safety Partnership (CSP) and discharges all duties and requirements under Section 6 of the Crime and Disorder Act 1998. This places obligations on Community Safety Partnerships (CSPs), to produce a Strategic Assessment, and Community Safety Plan to formulate and implement a strategy to reduce crime and disorder, combat substance misuse, and reduce re-offending. The annual Strategic Assessment for 2016 was completed in spring of 2017 and, along with other intelligence, has informed the priorities outlined in this plan.

This plan also aligns with the priorities:

- In the West Yorkshire's Police & Crime Commissioner's (PCC's) plan for the county. This will continue to ensure that we work closely with the PCC and other district's CSPs across the county.

- Identified through the partnership's stronger communities work and aimed at maintaining or increasing community cohesion, resilience and safety and at supporting communities of interest, where necessary, to develop their capacity to take part in community life.
- In the Bradford District Plan 2016-20 – Safe, Clean and Active Communities
- Bradford Children's Safeguarding Board and Bradford Adults' Safeguarding Board plans

• **Governance and Partnership structure**



Bradford District Safer and Stronger Partnership Board meets quarterly and is chaired by Councillor Abdul Jabar (Neighbourhoods and Community Safety Portfolio Holder). The Vice Chair is Chief Superintendent Scott Bisset Area Commander - Bradford District.

Our principles and priorities

Principles

We want all our people to live in safe and clean neighbourhoods where people get along together and have opportunities to take part in community life. To achieve this and to ensure maximum effectiveness as a partnership our work will be underpinned by the following principles:

- Prevention and early intervention
- Involving communities and individuals
- Ensuring young people have a voice and involvement in decision making
- Encouraging community ownership
- Building community capacity and resilience
- Tackling root causes
- Equality and fairness
- Intelligent targeting of resources
- Developing and implementing new approaches
- Seeking opportunities to support people to become integrated into their neighbourhoods, across communities and within the district
- Making every pound count

Priorities

The Strategic assessment, feedback from our Partnership Board and through our governance structures along with the Police and Crime Commissioner's Community Safety Plan, national reviews et al. have highlighted these high level priorities: safeguarding the most vulnerable people, reducing crime, anti-social behaviour and reoffending and building stronger and integrated communities:

We will work together, with other agencies, at a local, district, regional and national level, and with all of our people and communities on these priorities as appropriate.

Locally we have developed strategic plans to identify what we will do and timescales in which actions and interventions will take place. These plans will develop and evolve over time to ensure the Partnership can deal effectively with both existing issues that may not be responding as well as we expected to our planned actions and interventions and new issues as they arise.

1. Safeguarding the most vulnerable people

Work will be undertaken in the following areas to address this priority:

- a) Domestic and sexual violence:
- b) Human trafficking and modern day slavery
- c) Child sexual exploitation
- d) Missing persons (adults)
- e) Cyber-crime and scams
- f) Specific communities of interest

g) Preventing radicalisation and extremism

2. Reducing crime, anti-social behaviour and reoffending

Work will be undertaken in the following areas to address this priority:

- a) Serious acquisitive crime
- b) Organised crime and gangs
- c) Drugs and alcohol
- d) Victims and antisocial behaviour
- e) Support to victim and witnesses

3. Building stronger communities

Work will be undertaken in the following areas to address this priority:

- f) Community relations
- g) Active communities
- h) Equalities
- i) Cultural facilities and response

1. Safeguarding the most vulnerable people

a) Domestic and sexual abuse:

To ensure strategy and operations continue to support this area our Domestic and Sexual Violence Strategic Board (DV&SV Board) continues to meet along with sub-strategic groups and task and finish groups formed as required.

Following the recent Joint, Targeted Area Inspection (JTAI) in Bradford in April 2017, and to ensure we continue to be 'fit for purpose' we have commissioned external reviewers to scrutinise our Multi-Agency Risk Assessments Conference (MARAC) and Daily Risk Assessment Meeting DRAM processes and governance.

Three Domestic and Sexual Abuse Development Officers are being appointed to support this work. Their role is to support the development of a flexible team in this area capable of responding to emerging domestic abuse issues both in relation to victims and also working with key partners to develop appropriate responses and support.

The DV&SV Board is developing baseline targets and an action plan for 2017-20.

A further two years financial support has also been secured to promote and support victims of domestic abuse across West Yorkshire. In Bradford the focus will be on people from BME communities, people with complex needs and young victims.

Working with wider partners, the DV&SV Board will identify further opportunities to promote support available to victims and encourage the reporting of abuse across and within our communities.

b) Human trafficking and modern day slavery

Activity to support this area is focussed into four work streams: Prevention, Intelligence, Victims and Investigation.

An assessment is underway to identify future training requirements and to consider the format of resources for use in advice and community settings.

Opportunities to promote awareness of the issues, how to report concerns and what's available to support victims and professionals will be sought and acted upon throughout the lifetime of this plan.

Publishing its first annual statement on slavery and human trafficking, the Council publically declared its policy and commitment in this area.

c) Child sexual exploitation

Although much work has been done to tackle this issue, given the Strategic Assessment's projection of an increase in historical incidents in the coming year, additional resources and or different methods of working may need to be identified in the coming years. The Child Sexual Exploitation Hub will continue developing its partnership working and approaches to support this area.

Many year 10 pupils have benefitted from attending theatre productions of 'Somebody's Sister, Somebody's daughter'. The production is aimed at increasing their awareness CSE

and the impacts on victims. A further production called 'Mr Shapeshifter', aimed at year 6 pupils, highlights how children may be groomed and harmed through naive use of smart phones and other internet enabled devices. So far pupils in over 40 local primary schools have benefited from this production.

The Barnado's NightWatch initiative, funded directly by this Partnership locally, raised awareness of child sexual exploitation with those operating in the night time economy by offering advice, guidance, support and training to businesses, services and the public. An evaluation of the initiative across the areas where it was implemented found that the night time economy was left better equipped to identify and respond to issues of child exploitation and abuse., thereby helping to keep children safe after dark.

The Insight Programme, piloted in Bradford, works with perpetrators who would not face prosecution. Emphasis is placed on these offenders recognising the impact of their actions and the harm caused. The project is developing a bespoke programme which adapts the most appropriate intervention dependant on the assessment of the individual perpetrator. This will be based on their level of responsibility, remorse and motivation.

A number of projects funded through the Controlling Migration Fund will raise migrant's awareness about their expectations, support available to them and how they may access it. This may result in additional reports of CSE in the district and also support development of a more informed picture of vulnerability.

The Safeguarding Children's Board continues to work with partners to co-ordinate and improve work to support victims, reduce rates of reoffending and prosecute perpetrators of child sexual exploitation. A CSE/MISSING sub-group oversees activity across the District through a comprehensive action plan.

d) Missing persons (adults)

Work will continue to reduce the number of adults who go missing in the district. In partnership with care homes and hospitals, institutions that adults go missing from the most, we will work to uncover the issues and thereby reduce the risk of adults absconding. A number of dedicated Police and MASH staff continue to focus on missing children.

e) Cyber crime and scams

Work will continue to prevent vulnerable people becoming the victims of cyber crime. In particular, Police Community Support Officers will continue to deliver bespoke material for use by primary school pupils, teachers, parents and governors of the dangers of the internet and practical steps to prevent becoming a victim of cyber-crime.

In June 2017 the BCSB held a conference for professionals around on-line safety for children, raising awareness and sharing good practice.

f) Specific communities of interest (COIs)

Plans are formulated as required to address specific issues faced by COIs where there is an existing need or where evidence suggests an emerging need for that community. These are the current COI partnership groups:

- Gypsy and Traveller

- Eastern European
- African
- Lesbian, Gay and Bisexual
- Transgender
- Refugee and Asylum
- Disability
- Older People
- African and African Caribbean

The Bradford Children's Trust continue to implement their Children's and Young People's Plan.

The partnership groups annually review their programme of works and any associated action plans, ensuring communities are engaged in the process. Over the coming year these groups will ensure their programmes of work and any associated plans reflect the need to encourage individuals within communities, and communities themselves, to be supported to further integrate into the wider community. They will also identify opportunities to raise awareness of civic participation activities and roles across these communities.

Practices within communities that may be perceived, by professionals, voluntary and community sector organisations or faith groups working with those communities, to disadvantage groups within specific communities will be challenged and support given to start to redress this.

As 'Brexit' negotiations continue, plans will be kept under close review to consider any appropriate actions required to respond to external actions such as by national government, the media, or national or local groups.

Representatives at COI meetings along with the District's Community Relations Group will consider local hate crime incidents and reports as part of their on-going process to determine suitable action to address any emerging threats to COIs and the community as a whole.

g) Preventing radicalisation and extremism

The Prevent strategy, published by the Government in 2011, is part of the overall counter terrorism strategy, CONTEST. Prevent works in the non-criminal space aiming to eliminate the conditions in which people may initially get involved with supporting terrorist related ideologies.

The murder of MP Jo Cox in the street in Birstall and the more recent terrorist attacks in central London and Manchester have brought to the fore the need for this work to be robustly resourced and continue and at a pace.

During the last year a Project Co-ordinator has been allocated to support Prevent work across the district.

Working with professionals, community, leaders, communities and families in schools and in community settings, the depth and reach of the work is set to increase over the coming years.

In addition, the whole Partnership, working with other professionals and community organisations and members, will support individuals, families and communities to integrate into the wider community and civic life across the district. People will be supported to take an active interest in the well-being of individuals and their community and be made aware of when and how to seek help and support.

Action Plan key objectives

Delivery groups within this priority area will develop and implement time limited action plans to address priorities within this area. The action plans will have the following key objectives and will describe the measures to be taken to address the priority, data to evidence the impact of the action and a description of what will have changed as a result of the actions.

- Implementing plans to reduce sexual abuse at Great Horton Road, working with Bradford College and Bradford University.
- Completing the external review of MARAC and DRAM and develop a response to any recommendations for improvement.
- Acquiring White Ribbon status for Bradford
- Reviewing and updating Prevent Action Plans
- Responding to CSE
- Raising Awareness of Human Trafficking and response
- Cyber Crime

Delivery Groups will continually consider performance in their specific areas and where key data indicates that their current interventions are not having the positive impact expected, they will actively investigate, develop and implement new approaches, working arrangements and or introduce different interventions to redress. Board will receive regular reports from Delivery groups that describe performance and actions.

2. Reducing crime, anti-social behaviour and reoffending

Work will be undertaken in the following areas to address this priority:

a) Serious acquisitive crime

The partnership's Serious Acquisitive Crime Group co-ordinates response to vehicle crime, robbery and burglary dwelling. The Partnership Ward Area Inspectors together with crime reduction specialists and investigation team ensure a co-ordinated plan is implemented across the district with the aims of:

- Reducing the number of vehicle crime, robbery and burglary dwelling
- Increasing detections for vehicle crime, robbery and burglary dwelling
- Preventing offenders from re-offending.

As part of the implementation of the Serious Acquisitive Crime Investigation Strategy a number of initiatives are underway, such as:

- 'Patrolwise' - currently being trialled in the East partnership working area of Bradford District. Using crime patterns, predictions are made to show areas at risk and times of risk. This then forms the patrol plan for officers. Still under trial, if the initial results continue the initiative will be rolled out across a wider area.
- Further developing intelligence about offences and offenders through a 'Crime Support Hub' aimed at supporting police officers to target burglary offenders.
- Investigations into the better use of footwear marks at scenes of burglaries to apprehend offenders
- Improving debriefing of detainees to increase the inflow of intelligence about burglaries.
- In addition to planning regulations, further consideration will be given to encouraging developers to design-out crime from their developments.

Success was achieved in disrupting the market for stolen vehicles in Bradford through the closing down of a significant and smaller 'chop shops'. This was achieved by pulling a dedicated team together to investigate the premises.

The partnership will continue to deploy a number of measures to reduce these crimes in specific areas such as: leaflets, open days and action days where the public can volunteer and get advice, high visibility patrols, plain clothes deployments, more use of social media to get messages out, disrupting activities of known offenders, identifying environmental causes of crime and having these dealt with, work with partners to share intelligence.

b) Organised crime and gangs

Although organised crime is often thought of in a regional, national or international context its impact is most felt by local communities as it harms individuals, families and local businesses. Similarly, traditionally organised crime has been synonymous with drug trafficking, money laundering and firearms offences however it is evident that the offending

includes sexual exploitation and human trafficking and serious acquisitive crime.

Last year there was a marked increase in the number of firearms discharges in the district last. Whilst intelligence suggests the increase is in part the result of rival gangs fighting for territory following the successful arrests, and the removal or disruption of members of criminal gangs, the partnership will investigate further to discover the root causes of this increase and determining joint action to address.

Bradford District Police will also continue to target organised criminal groups through our Police Ward Areas. In each area the PWA Inspector is allocated local responsibility for the group who either reside or impact upon their local community and initiate intelligence collection and/ or enforcement activity to mitigate the threat they pose.

The Partnership will consider the impact of criminal gangs' activities in terms of: enticing others to commit criminal acts and join gangs, the impact on community cohesion where the gangs are operating, the impacts on individuals and how this impacts individuals and communities ability to fully integrate with wider community activity and life.

c) Drugs and alcohol

The new Substance Misuse Recovery Service, commencing in October 2017, is expected to bring significant improvements to the percentage of successful treatment completions and also see a reduction in reoffending.

Over the coming year six volunteers will be supporting the ARCH crisis team along with a further volunteer based in court once per week.

To support implementation of the Public Spaces Protection Order introduced to protect the City centre and surrounding areas from people intoxicated by alcohol or novel psychoactive drugs, enforcement officers have been trained by ARCH in techniques to use when approaching people who are engaged in the prohibited activities. An anti-social behaviour drug and alcohol awareness course is also available to those found breaking the PSPO prohibitions. The course outlines the negative health and social impacts of alcohol and psychoactive drugs. It will also be used by ARCH to identify individuals who could be referred on to support services.

Services continue to work in both Bradford Royal Infirmary and Airedale General Hospital providing drug and alcohol assessment and brief interventions to reduce hospital admissions.

The First Response Service for mental health continues to work well. It was established to enable the mental health team to support people in police custody by reducing their episodes in custody and also their admissions through the Accident and Emergency Department.

Preventing wider damage to the community

The partnership will continue to work together to reduce the impact of problem drug and alcohol use to the wider community.

d) Victims and antisocial behaviour

- **Anti-social behaviour and anti-social driving**

The total recorded incidents of ASB fell by 3.3% to the year to December 2016 compared to the same period the previous year.

The Council and partners continue their work to improve responses to all forms of anti-social behaviour, including environmental issues such as littering, fly-tipping and noise nuisance using a range of statutory and non - statutory interventions.

The fortnightly ASB panel meets to discuss individual cases which are case managed. Partners continue to consider a menu of options for the implementation of anti-social behaviour (ASB) measures in the Bradford District.

Prevention and early intervention programmes are currently being developed for use in schools and with youth provision with the focus on raising awareness of anti-social behaviour and its consequences – both for the perpetrators and victims.

The Public Spaces Protection Order for Bradford City Centre and surrounding area has been implemented. People approached in the area protected by the 'Order' by an authorised officer of the Council or a Police Officer and instructed to surrender any psychoactive drugs or alcohol in their possession will commit an offence not to do so and be liable to a fixed penalty fine or referral to an anti-social behaviour drugs and alcohol awareness course. These individuals can also be excluded from entering the protected area for up to 48 hours. The 'Order' does not affect licensed premises with seating or gardens outside their premises that are located within the protected area.

There has been a reduction in aggressive begging and rough sleeping in the city centre and town centres across the district following implementation of a District wide Begging Strategy. The strategy provides anyone sleeping rough or begging in Bradford district access to appropriate partnership support and wrap around care in order to address their personal circumstances. This approach is set to continue for at least the duration of this plan.

Following on from the work of a multi-agency group, a community engagement officer is working to tackle issues of gender based bullying and harassment, mainly male on female, that emerged as a particular problem around the college and university at Great Horton Road.

The pilot to offer early intervention for nuisance parking and driving around primary schools by the Police working alongside partners including the Councils Road Safety Team has been seen as a success and is continuing and targeted at schools with high incident figures.

Primary school children will be encouraged to design a banner to persuade parents and other local residents of the need to drive in a safe and considerate manner. The local community will then be encouraged to vote on their favourite design using the Online Watch Link (OWL) system to which 13,000 residents of Bradford are already signed up.

The winning banner will be used to further the campaign at additional schools across the region.

Initiatives continue to establish acceptable driving practices from a very young age, and to guide parents and local members of the community through a wider publicity campaign via the Owl system and social and written media to improve general driving standards in the region.'

Much success has been achieved by Operation Steerside which will continue. The initiative will continue focus on identified hotspot areas for driving offences across the District. This operation continues to be supported by the local Telegraph and Argus newspaper, the DVLA and taxi licensing.

- **Litter and fly tipping**

The Council is engaging contractors to enforce anti-littering rules within the City Centre – including the issuing of fixed penalty fines of up to £75. Wardens and Police PCSOs continue to work with communities on litter action days across the district.

The Council Environmental Enforcement team continue to work closely with the Police to prevent and detect environmental crime. Where appropriate details of fly tipping offences are passed to the Police and these details are shared at NPT briefings. Details of suspect vehicles are also now passed on to ANPR cameras and suspect vehicles will be stopped.

- **Victims and restorative justice**

The Restorative Justice Hub worked with services to develop the Insight Programme aimed at those perpetrators involved in CSE. This programme can be used at any point of the Criminal Justice System and is in addition to any disposal or sentence imposed.

Over the previous year the Hub has seen a significant increase in referral, and especially from those who have experienced sexual abuse.

The Hub was actively involved in developing a community safety project in and around Outer City ward to deal with a growing problem of harassment on their campuses – this has led to a Community Safety Officer being engaged to support this area. Restorative approaches are being used to deal with individual perpetrators behaviours and support victims.

The Hub is also using a course it developed for use with those committing low level public order offences to raise their awareness of the harm they cause and the impact of their actions.

The Restorative Justice Hub continues to thrive and the active volunteers who deliver this work have been recognised both locally and nationally. The Hub also received an Assistant Chief Constable Commendation and won the Communities Category in the Restorative Practice Living Awards.

- **Hate crime**

Key findings from the Bradford Hate Crime Alliance (BHCA) survey to determine perceptions of Islamophobia across the district carried out in 2016 were:

- the perception of survey participants, and especially Muslim participants, that Islamophobia and anti-Muslim sentiment exists in Bradford and is on the

increase

- Muslim participants had a lack of confidence in national and local government and the media
- Participants who were isolated displayed a lack of understanding of faith groups and showed a lack of respect and tolerance for Muslims;

Recommendations from the survey included:

- the need for an holistic, multi-agency approach to tackle the issues
- increase interaction between communities
- celebrating Islam
- providing awareness and training sessions for professionals to help them deal with hate crime
- to consider racism, inequality and hatred directed at non-Muslims and how this impacts lives.

Some of these recommendations are expected to be reflected in the Bradford Hate Crime Strategy which is still in development.

BHCA continues to work on five Hate Crime stands that include: Race, Faith, Transgender, Sexual Orientation and Disability. Discussions are on-going to determine how the survey recommendations will be reflected in this work.

- **Fire safety**

We will continue our work with partners to reduce the risk of fires, road traffic incidents, other emergencies and enhance community well-being.

With partners, particularly West Yorkshire Police and Bradford College, we will look to exploit further potential to engage volunteers to deliver fire service safety messages.

As a service we aim to complete a training programme with District Neighbourhood Policing and Response Teams to ensure better interoperability at Missing Persons Incidents within the District.

- **Road safety**

The aim of the Road Safety Partnership is to continue to reduce all road casualties including deaths and serious injuries. Work in partnership will continue to meet this aim, with the pooling resources where evidence has shown this has been effective.

The District's Road Safety Plan 2015-18 (Safer and Healthier Together) priorities are:

- Strengthening the links between the Constituency Area Committees and local communities
- Providing and maintaining safer roads
- Promoting safer road use and influencing driver and rider behaviour
- Road Safety education and training
- Reducing road speeds

There are a range of on-going initiatives being delivered in partnership to address these priorities.

e) Support to victims and witnesses

Funding from the West Yorkshire Police and Crime Commissioner (PCC) enabled Victim Support to provide two victim hubs. The service operates from Britannia House in Bradford City Centre and Keighley Town Hall. This is a front door approach providing a free, confidential, victim-centred service which is open to anyone affected by crime, regardless whether or not they have reported the crime to the police. This helps to ensure that no needs, and no victims, are left without support.

Action Plan key objectives

Delivery groups within this priority area will develop and implement time limited action plans to address priorities within this area. The action plans will have the following key objectives and will describe the measures to be taken to address the priority, data to evidence the impact of the action and a description of what will have changed as a result of the actions.

- Tackling burglary and vehicle crime
- Operation Steerside
- Developing a partnership response to organised crime gangs, including communities.
- Co-location of Council and Police analyst and Stronger teams
- Review of Public Space Protection Order and current Designated Public Place Orders (DPPOs)
- Contributing to review of Restorative Justice approach at a West Yorkshire level.
- New approach to litter enforcement and reductions in littering.
- Review environmental enforcement strategy
- Tackling ASB at a neighbourhood level
- Review and launch new Hate Crime strategy
- Deliver planned response to Islamophobia survey

Delivery Groups will continually consider performance in their specific areas and where key data indicates that their current interventions are not having the positive impact expected, they will actively investigate, develop and implement new approaches, working arrangements and or introduce different interventions to redress. Board will receive regular reports from Delivery groups that describe performance and actions.

3. Building stronger communities

Work will be undertaken in the following areas to address this priority:

a) Community relations and community integration

Good community relations will help to ensure that our diverse communities across the district feel safe and are safer. The impacts of local, national and international incidents affect all our communities and can be detrimental to feelings of safety.

As a partnership we will act to strengthen relationships between agencies and communities and also between communities themselves. A level of understanding of threats is required to determine what will agencies, communities and the public themselves need so that they can deal with these threats.

The Partnership has engaged six project officers to work on key priorities along with on the implementation of the Public Space Protection Order. Projects include working on addressing sexual harassment, developing the white ribbon campaign and anti-social behaviour on Holmewood.

These officers will also be allocated to support distinct projects across the district that particularly promote better relations between communities and the integration of communities into the wider life of the district.

The successful £1.4 million application to the Controlling Migration Fund is key to supporting delivery on a number of the Partnership's priorities and will be used to deliver our Changing Place project.

The aim of the project is to minimise the pressures migration can have on communities, neighbourhoods and within services. Projects will focus on reducing service pressure, Rights & Responsibilities (cultural norms), English language development, cohesion, work with young people and work on outer estates.

Over the coming years, and where appropriate, there will be an expectation that initiatives commissioned by the Partnership will include elements that promote good community relations and or community integration.

The Partnership will also consider which recommendations from the Louise Casey Review it needs to implement or further expand its work to address. Responsibility for incorporating this work will rest with the Partnership's Strategic Groups.

The Partnership Board will maintain the overview on these recommendations and deploy resources, as necessary, to ensure they are implemented

These recommendations will be considered by the Partnership and further actions developed as appropriate.

Our close working with communities, the Police and other partners to develop bespoke interventions to emerging and acute threats, such as demonstrations by right wing groups and prosecutions of perpetrators of CSE, has been shown to support communities to work together and with agencies to develop support networks, maintain their relationship and

reduce harm to their members.

The unified response given by Bradford's communities to the victims of terrorist action in London and Manchester showed how well the district can and does respond. However, there remains a great deal of work required to build more cohesive and integrated communities across the district and within all communities. Our performance (Police & Crime Commissioner survey) continues to fall below that of West Yorkshire and more effort and new approaches are required.

To reduce threat to our communities, partners will continue to meet, when required, to monitor any community tensions and act to reduce those tensions.

Key to keeping our communities safe is the sharing of sensitive operational and time relevant information. This will continue with any additional protocols required being developed, agreed and implemented as required.

During times of heightened community tensions our civil preparedness and response extends to include other partners from the Safer and Stronger Partnership. These partners use their broad networks to inform incident preparations and response by:

- Receiving and using information from the community before, during and in the aftermath of the incident
- Disseminating reassurance messages through community networks and partners
- Supporting activities that unite communities during times of stress from external factors.

This 'sharp end' partnership work will continue.

b) Active communities

Over the previous year, the People Can Campaign gained much momentum. There were over 230 separate activities taking place across the District delivered through partnerships between communities and agencies. Social media engagement and targets were all exceeded throughout the year and a total reach (number of people who saw the post) of 58685 was achieved.

In Spring 2017, the Local Government Association Peer Review recommended that we built further on our successful People Can campaign by providing a more advanced online platform and encouraging wider uptake of the initiative by partners.

The initiative, developed by people from the voluntary and community sector and other partners, provides guidance and support for those in the district who want to make a difference and make Bradford a better place.

People Can make a difference in the following ways:

Be Neighbourly – by carrying out small, informal, everyday acts of kindness.

Community action – joining or creating new groups, activities or events with like-minded people.

Volunteer – devoting some time to helping others.

Raise money – using skills to raise funds for a community project.

More information is available via the website: <http://peoplecanbradforddistrict.org.uk/>

Work will continue to further develop and promote this initiative.

Our annual Community Stars awards took place in December 2016. The awards celebrate the achievements of our active citizens and people who make a difference in our District. This year the youngest nominee was seven years-old and the eldest was 78 years-old. Online voting was introduced for the first time this year and saw a total 5872 votes cast. We will continue to promote this initiative as a means of celebrating, promoting and encouraging community activity.

c) Equalities

Work continues to support communities of interest to develop and strengthen their voice within the district to maintain and secure equal access to services and identify any specific or additional support that a particular COI might need to address particular issues affecting them, e.g. a community may need support around reporting and dealing with hate crime.

A COI assessment is carried out regularly with an action plan developed to address any specific needs identified. The plan is implemented through a Working Group and progress is reported and monitored by the multi-agency Equalities & Community Relations Group.

The Changing Place project will support specific COI's to ensure they have capacity to access services appropriately, understand what support is available to them and what their responsibilities are in relation to the District.

Strategic work continues to consider issues for the Central and Eastern European Communities. This is being led by the Assistant Director of the Council's Neighbourhood and Customer Services.

The multi-agency Anti-Poverty Co-ordination Group convened in Spring of 2017 and is developing its strategic framework and delivery plan. The Group will be considering what, if any, additional actions are needed to address issues of poverty experienced by people with protected characteristics.

A one day conference is being planned to take place in Bradford in Autumn 2017 to consider large families lived experience of poverty. The conference is intended to support the framing of research around this issue and will use Bradford as a case study. Outcomes from the conference and the wider research will be used by the Group to support its anti-poverty activity.

d) Cultural facilities and response

Links will be maintained between culture, sporting activities and parks lead officers and safer and stronger partners to support this area's contributions to community relations and integration and appropriate reactions to emerging issues.

Action Plan key objectives

Delivery groups, ranged under Neighbourhood and Community Relations Group and the Neighbourhood and Active Communities Group, within this priority area will develop and

implement time limited action plans to address priorities within this area. The action plans will have the following key objectives and will describe the measures to be taken to address the priority, data to evidence the impact of the action and a description of what will have changed as a result of the actions.

- Extending our 'reach' on cohesion and integration working with new and established communities
- Implementing the Controlling Migration Fund projects
- Establish a network of local authorities to share and learn from best practice elsewhere.
- Developing and delivering a strategic planned response to government led and local cohesion and integration issues.
- Provide voice and influence to those that are not connected to mainstream networks or who face 'barriers' to engagement.
- Work with partners to encourage and support volunteering opportunities across the district
- Further develop and promote the People Can campaign with the aim of increasing active citizenship and social action

Delivery Groups will continually consider performance in their specific areas and where key data indicates that their current interventions are not having the positive impact expected, they will actively investigate, develop and implement new approaches, working arrangements and or introduce different interventions to redress. Board will receive regular reports from Delivery groups that describe performance and actions.

Commissioning, collaborating, approaches and involving communities to meet our priorities

1. Commissioning

The partnership will focus its commissioning of resources where there is evidence of need. This is expected to include the testing of innovative approaches prior to possible adoption across mainstream provision.

A consideration to use the six project officers, engaged to support the Partnership to deliver against its priorities, will be taken before any additional resource or activities are commissioned by the Partnership.

Commissioned initiatives will, where appropriate, incorporate elements to support good community relations and community integration.

Community Safety Groups, Equality & Community Relations Group and Neighbourhood, Engagement & Active Communities Group along with all their delivery groups will have a role in determining commissions and in managing funded commissions in their areas.

In exploring, developing and implementing new approaches the partnership groups above will be encouraged to consider joint commissioning of provision in order to secure better outcomes. For instance, when commissioning CSE provision, support for the families of perpetrators needs to be considered along with support for survivors and this could be provided by partners working collaboratively.

Commissioned organisations will report progress and outcomes at least on a quarterly basis to the appropriate partnership delivery group and to the Safer and Stronger Communities Partnership Board.

The Safer and Stronger Delivery Co-ordinators along with Group Chairs will consider the commissioned provision monitoring reports on a quarterly basis with the aim of identifying trends in reducing, increasing or emerging needs. The Co-ordinators and Group Chairs will use this intelligence to inform the Board of further emerging commissioning needs.

In considering what is working well to address the Partnership's priorities, the Board will consider what commissioned provision should continue – either through further Partnership funding, other funding or via being mainstreamed into provision – and how to achieve this.

The Board will report the impact of their commissioned provision via the respective Safer and Stronger Communities Delivery Co-ordinators to the Police and Crime Commissioner, other funders as required, the Council's Corporate Overview and Scrutiny Committee and to Bradford District Partnership when required.

2. Collaborating

Reductions in funds available within the public sector to support essential work means that new approaches and partnerships need to be developed that make best use of all available resources to deliver what is required.

Some examples in this area are:

- Using externally sourced grant funding, the District's three voluntary sector support

organisations have now merged as one organisation (Community Action Bradford and District – CABAD). Benefits are expected to not only be cost saving but also to release additional capacity for their frontline to provide support resource to voluntary and community organisations across the District.

- The Keighley Association for Women and Children’s Centre (KAWACC) along with Hand in Hand, Keighley Voluntary and Community Association (KIVCA), JAMES and the Intercultural Leadership School have been awarded four years of grant funding to develop and deliver in collaboration empowerment activities for women and girls including work around CSE.

3. New approaches

The Safer and Stronger Communities Partnership whilst looking to support the continuation of approaches and projects that are helping to make Bradford a safer place where people get along together, continually seeks out new approaches aimed at yielding even better results that are sustainable.

Merging the Safer and Stronger Communities Partnerships is one example of how the Partnership is willing to try out new approaches.

Two examples of new approaches are:

- A new ‘Street Watch’ pilot scheme will be operating in an area of Bradford shortly. This is where willing community volunteers are trained by the Police and can carry out some Police functions in a specified area. Following evaluation of this pilot later in the year will determine if it will be rolled out to other parts of the District.
- A review of the effectiveness of a pilot co-location with the Police Domestic Abuse Unit, which involved basing Independent Domestic Violence Advisors from Staying Put and Domestic Violence Services Keighley with Police staff for one day a week in order to discuss high risk Specialist Domestic Violence Court cases, revealed that this level of partnership working was insufficient to achieve any meaningful improvements in terms of streamlining systems, building better working relationships and immediate risk reduction for high risk clients.

4. Involving people

Much work is undertaken by the Partnership and its constituent groups to involve people in addressing solutions to existing and emerging issues:

- Days of action
- People Can
- Inviting stakeholders to events where changes to services will be proposed
- Seeking and reacting to ideas generated from different groups and individuals

Both the safer and stronger areas of the partnership have a good track record in getting people involved in delivering solutions. This approach will continue and develop.

Evidencing Success

The partnership makes its commitment to improving community safety and integration across Bradford district by:

Indicator	Baseline 2016/17	During 2017-2020 we will work to:
1. Safeguarding the most vulnerable		
Repeat Victimization rate for Domestic Abuse	41.4%	Lower than 41.4%
Number of serious violent crimes where domestic violence was involved	85	Fewer than 85
Number of Serious Sexual Offences	1,407	Fewer than 1,407
Referrals to the Multi-Agency CSE Hub	817	Increase
2. Reducing crime, anti-social behaviour re-offending		
Total Recorded Crimes	57,740	Fewer than 59,757
Recorded burglary Residential	*	Target to be set in 2018
Reported Hate Crimes	1,353	Fewer than 1,353
Satisfaction with overall service (Police)	76%	Greater than 76%
Satisfaction with Service Delivery (ASB)	72.6%	Greater than 72.7%
Total Recorded ASB Incidents by the Police	15, 487	Fewer than 15,487
Number of people attending PSPO ASB Alcohol awareness sessions	-	Create baseline
Number of People Killed and Seriously Injured in Road Traffic Collisions	137	2018: fewer than 173 2019: fewer than 167
Number of Dwelling Fires	311	Target to be set in 2018
Road Traffic Collisions attended by the Fire Service	137	Target to be set in 2018
Proportion of all in treatment, who successfully completed treatment and did not re-present within 6 months:		
a) Opiate	4.7%	8%
b) Non-Opiate	40.4%	43%
Successful completions as a proportion of all in treatment (rolling 12 months) – Alcohol	39%	35%
3. Building stronger communities		
Percentage of people who agree that people from different backgrounds get on well together in their local area	62.6% **	Target to be set in 2018 when we have baseline from new Your Views Survey
Number of new formal volunteers through the volunteer centres	4,097	Increase
Number of events and activities posted on the People Can website	219	Increase

* No baseline data due to new recording classification. From April 2017 onwards a new classification of police recorded burglary was introduced, dividing offences into two categories of “residential” and “business and community”.

** Baseline from 2015/16 when data last collected.

Delivery groups ranged under each this priority area will develop and implement time limited action plans to address priorities. The action plans will have the key objectives and will describe the measures to be taken to address the priority, data to evidence the impact of the action and a description of what will have changed as a result of the actions.

Delivery Groups will continually consider performance in their specific areas and where key data indicates that their current interventions are not having the positive impact expected, they will actively investigate, develop and implement new approaches, working arrangements and or introduce different interventions to redress. Board will receive regular reports from Delivery groups that describe performance and actions.

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